Stakeholder Engagement Framework
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The Australian Nursing and Midwifery Accreditation Council (ANMAC) engages with stakeholders daily; including education providers, government departments, national and international regulatory authorities, professional organisations, nurses and midwives, students and members of the public. Understanding and engaging with stakeholders is fundamental to ANMAC’s work as a national accreditation authority and skill migration assessment service.

Engaged stakeholders is a key strategic objective for ANMAC. This objective is achieved by using an accountable and transparent process for engaging stakeholders. The ANMAC Stakeholder Engagement Framework (the Framework) represents ANMAC’s commitment to accountable and transparent stakeholder engagement. The Framework was informed by stakeholders, who were invited to share their perception of ANMAC and the accreditation process.

The Framework is based on an adaption of the International Association for Public Participation (IAP2) spectrum. The IAP2 spectrum is an internationally recognised framework, designed to help organisations select the appropriate level of participation required to achieve the objectives of different stakeholder activities.

The Framework sets out the principles guiding ANMAC’s engagement approaches and recognises different levels of engagement are required for different purposes. The Framework commits ANMAC’s engagement activities to be purposeful, relevant, open and honest, inclusive and responsive.
Background

Australian Nursing and Midwifery Accreditation Council

The Australian Nursing and Midwifery Accreditation Council (ANMAC) is the independent accrediting authority for nursing and midwifery education under Australia’s National Registration and Accreditation Scheme.

ANMAC helps to protect the health and safety of the Australian community by establishing high-quality standards of nursing and midwifery education, training and assessment.

ANMAC facilitates the development of content for accreditation standards in consultation with our stakeholders and representatives from the professions. ANMAC is also responsible for determining whether programs of study for nurses and midwives seeking to practice in Australia meet required accreditation standards.

ANMAC’s Skilled Migration Services is responsible for assessing the skills of nurses and midwives who want to migrate to Australia under the General Skilled Migration program.

Stakeholder Engagement Framework

The Framework has been developed to provide direction in stakeholder engagement and communication. It ensures stakeholder engagement activities are integrated and undertaken in a co-ordinated manner to improve the effectiveness of ANMAC’s engagement efforts.

The Framework was informed by stakeholder’s responses to an online survey about ANMAC and the accreditation process. The survey results have provided ANMAC with baseline data related to:

- overall view of ANMAC’s performance
- areas of strength
- opportunities for improvement
- impressions of policies and procedures
- relevance and useability of the website
- preferred method of engagement.

Using information provided by stakeholders to develop the Framework ensures ANMAC meets stakeholder needs and expectations, while fulfilling the Boards Strategic objective.

Engagement activities are mutually beneficial for both parties (Table 1).
Table 1: Benefits of engagement activities for ANMAC and stakeholders.

<table>
<thead>
<tr>
<th>Benefits for ANMAC include:</th>
<th>Benefits for stakeholders include:</th>
</tr>
</thead>
<tbody>
<tr>
<td>• understanding the views of stakeholders</td>
<td>• contributing as experts</td>
</tr>
<tr>
<td>• understanding stakeholder expectations</td>
<td>• participating in decision making</td>
</tr>
<tr>
<td>• being more strategic</td>
<td>• having issues heard</td>
</tr>
<tr>
<td>• identifying emerging trends and sensitive issues</td>
<td>• improving understanding of ANMAC business</td>
</tr>
<tr>
<td>• accessing expert knowledge</td>
<td>• identifying synergies between ANMAC and stakeholder business</td>
</tr>
<tr>
<td>• increasing collaboration, cooperation and support</td>
<td></td>
</tr>
<tr>
<td>• improving communication</td>
<td></td>
</tr>
<tr>
<td>• improving relationships (positive &amp; trust-based)</td>
<td></td>
</tr>
<tr>
<td>• improving risk management practices (increase identification and consideration of impacts)</td>
<td></td>
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<tr>
<td>• improving service delivery</td>
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The Framework outlines a strategic approach to stakeholder engagement activities. The Framework consists of:

- Five key principles of engagement (Purposeful, Relevant, Openness, Inclusive and Responsiveness), and
- Four phase engagement process.

Definitions

Stakeholder

Any individual, group or organisation who has a vested interest in the outcome of ANMAC’s business activities as a national accreditation authority and skill migration assessment service.

Internal stakeholders

People who are committed to working at/with ANMAC and include staff, executive team and Board Directors.

Key stakeholders

Any individuals, groups or organisations who are significantly affected by and/or have considerable influence on ANMAC’s business activities as a national accreditation authority and skill migration assessment service. Including, but not limited to ANMAC’s member organisations Australian College of Midwives, Australian College of Nursing, Australian Nursing and Midwifery Federation, Congress of Aboriginal and Torres Strait Islander Nurses and Midwives, and the Council of Deans of Nursing and Midwifery Australia and New Zealand.

Common stakeholder groups are listed in Appendix 1.
Engagement activities

The Framework relates to the full spectrum of engagement activities ANMAC undertakes with stakeholders in achieving business objectives as a national accreditation authority and skilled migration assessment service, including:

- Digital communications – email correspondence, ANMAC website, e-newsletter, social media.
- Advice services - telephone and email correspondence.
- Education resources - guides, webinars, factsheets, website content.
- Public presentations - educational events and conference presentations.
- Relationship management - meetings with stakeholders.
- Consultation processes – professional reference groups, policy consultation and accreditation standards review process.
Engagement principles

ANMAC has a principles-based approach to stakeholder engagement activities. These principles articulate how ANMAC will work with stakeholders by clarifying the purpose of engagement and guide how engagement occurs. Meeting the objectives of each of the principles will ensure ANMAC and stakeholders find value participating in the engagement activity. The five principles are (Figure 1):

**Purposeful**
Engagement activities will be purposeful and communicated clearly with stakeholders.
ANMAC will do this by:
- being aware of stakeholders’ objectives, environment, expertise and level of influence.
- conducting focused and meaningful engagement.
- planning communication and managing expectations.

**Relevant**
A range of engagement techniques can be used to ensure the approach is appropriate and relevant to ANMAC business.
ANMAC will do this by:
- selecting the most suitable engagement methods.
- streamlining processes to define and lead cost-effective stakeholder engagement activities.
- evaluating each activity to ensure a process of continuous improvement.

**Open and honest**
Information shared regarding the engagement process will be open and honest, including results from evaluation activities.
ANMAC will do this by:
- timely provision of information to stakeholders to promote meaningful participation and foster a culture of information sharing.
- identifying and explaining the engagement process, the role of stakeholders and communicate how their participation will inform the project.
- providing access to clear, pertinent information about objectives, goals and strategies that are being proposed or impacted.
- establishing avenues to promote transparency and feedback processes.
- being honest and willing to acknowledge mistakes, misunderstandings and what is not known.
Inclusive
Engagement activities will be inclusive through acknowledging and respecting the expertise, perspective and needs of stakeholders.

ANMAC will do this by:

- identifying and inviting stakeholders to participate in proactive engagement activities.
- being open to alternative views and to listen as well as contribute to conversations.
- respecting stakeholders’ expertise and appreciating the benefits of mutual learning.
- endeavouring to meet the different communication needs and preferences of stakeholders wherever possible.

Responsive
Stakeholder participation will be acknowledged in a timely and responsive manner.

ANMAC will do this by:

- Responding to stakeholders within a reasonable time.
- Proactively acknowledging and addressing stakeholders’ needs and concerns.
- Keeping the promises made to stakeholders.

![Figure 1: Value representation of ANMAC’s principles-based approach to Stakeholder Engagement](image-url)

<table>
<thead>
<tr>
<th>1 Purposeful</th>
<th>2 Relevant</th>
<th>3 Open &amp; honest</th>
<th>4 Inclusive</th>
<th>5 Responsive</th>
</tr>
</thead>
<tbody>
<tr>
<td>Engagement activities will be purposeful and communicated clearly with stakeholders.</td>
<td>A range of engagement techniques can be used to ensure the approach is appropriate and relevant to ANMAC business.</td>
<td>Information about the engagement process will be shared through clearly defined processes.</td>
<td>Engagement activities will acknowledge and respect the expertise, perspective and needs of stakeholders.</td>
<td>Responses to stakeholders will take place in an accurate and timely way.</td>
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</table>
ANMAC’s engagement principles are applied in a four-step engagement process model (Figure 2). The process model adopted promotes the diversity of ANMAC stakeholders and engagement activities. The process model is easily tailored to meet the needs of different engagement activities.

The engagement process model is strengthened by using the Stakeholder Engagement Spectrum, an adaptation of the International Association for Public Participation (IAP2) Spectrum. The spectrum is designed to assist ANMAC in selecting the appropriate level of engagement required for different stakeholder groups by identifying the characteristics, stakeholder participation goals, promises to stakeholders and examples of engagement tools for each level of engagement (Table 2).

Figure 2: Four step stakeholder engagement process adopted by ANMAC.
Table 2: Stakeholder Engagement Spectrum describes five levels of engagement that can be used with stakeholders determined by the objective, outcomes, timeframes, resources and levels of concern or interest in the project.

<table>
<thead>
<tr>
<th>Characteristics</th>
<th>Inform</th>
<th>Consult</th>
<th>Involve</th>
<th>Collaborate</th>
<th>Empower</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stakeholder participation goal</td>
<td>One-way engagement.</td>
<td>Limited two-way engagement; we ask questions, stakeholders respond.</td>
<td>Two-way or multi-way engagement; learning on all sides, stakeholders and ANMAC act independently, ANMAC is decision maker.</td>
<td>Two-way or multi-way engagement, joint decision making and actions.</td>
<td>Decisions delegated to stakeholders; stakeholders play a role in governance.</td>
</tr>
<tr>
<td>Our promise to stakeholders</td>
<td>To provide stakeholders with balanced and objective information to help them understand the process, problems, proposed solutions and outcomes.</td>
<td>To obtain stakeholder input on analysis, proposed solutions and outcomes.</td>
<td>To work directly with stakeholders throughout the process to ensure public issues and concerns are consistently understood and considered.</td>
<td>To partner with stakeholders in the process, including the development of alternatives and the identification of the preferred solution.</td>
<td>To place final decision making in the hands of the public.</td>
</tr>
<tr>
<td>Example of engagement tools</td>
<td>We will keep you informed.</td>
<td>We will keep you informed, listen to and acknowledge concerns and provide feedback on how stakeholder input influenced the decision.</td>
<td>We will work with you so that your concerns and issues can be directly reflected in the alternatives developed and provide feedback on how stakeholder input influenced the decision.</td>
<td>We will look to you for direct advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.</td>
<td>We will implement what you decide.</td>
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</table>

- Inform
  - Factsheets
  - Email bulletins
  - Media releases
  - Dedicated project web pages on the ANMAC website
  - Written reports
  - Corporate documents (annual reports, strategic priorities, etc.)

- Consult
  - Public analysis and advice
  - Focus groups
  - Surveys
  - Public meetings
  - Meetings with selected stakeholders
  - Webinars and other online forums

- Involve
  - Workshops
  - Consultative committees (e.g. ANMAC Accreditation Committees; Standards Accreditation and Assessment Committee; Expert Advisory Groups)

- Collaborate
  - Consensus building
  - Participatory decision making
  - Partnerships

- Empower
  - Delegated decisions
Strategies for Success

• Commit to action
• Manage time and resources
• Map your stakeholders and get the right stakeholders to the table
• Agree on the rules of engagement
• Plan the engagement and manage expectations
• Ensure a coherent approach across the department
• Use a mixed or fit-for-purpose approach
• Use consistent and appropriate messages

• Act with transparency and accountability
• Learn from others
• Use the information you collect
• Be focussed and flexible
• Listen and be respectful
• Maintain the right to disagree
• Don’t expect to change the world overnight!
What can inhibit effective engagement?

ANMAC recommends considering the following barriers to effective engagement, as set out by the Department of Prime Minister and Cabinet (PMC).³

Unclear purpose
If the purpose of the engagement is poorly defined, all the activities that follow will be affected, including the identification of stakeholders, determining the methods to be used, and managing stakeholder expectations. You may need to involve stakeholders in defining the purpose of the engagement.

Differing capacity of stakeholders
Stakeholders can sometimes have different levels of skills and experience in engaging with government. This can affect their ability to fully participate in an initiative, as well as the quality of the information they provide. You may need to work with some stakeholders to build their capacity to contribute, or offer modified or different models of engagement.

Insufficient skills in the team
Effective stakeholder engagement requires a specific skill set. The absence of the right skills can hinder collaboration across organisational boundaries and make it hard to identify issues and opportunities. This can result in damaged relationships between government and stakeholders, and poor quality advice and information. During the planning stages, identify skills available and skills required at subsequent stages. Explore options to develop skills and/or engage external expertise.

Unfocused dialogue
Stakeholder engagement can cover a range of issues that are important to stakeholders but may be less so to the initiative. If this happens, it can distract from obtaining relevant input. The engagement plan should be clear on what issues are relevant and how to manage and respond to any ad hoc issues that are raised. Responding to ad hoc issues thoughtfully is important. For example, there may be another area in the department where those issues could be considered further.

Failure to review and evaluate
Without robust review and evaluation it is difficult to know if the approach is working and whether changes are needed. Failure to review and evaluate also reduces the ability to learn from and improve engagement. The engagement plan should include review points throughout the policy design and implementation, with flexibility to adjust the approach if needed.
## Appendix 1 Stakeholder groups

<table>
<thead>
<tr>
<th>Group</th>
<th>Stakeholders</th>
</tr>
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</table>
| Education Providers                  | • Higher education providers  
                                 | • Vocational Education and Training Sector                                 |
|                                      | • Privately registered training organisations                                |
|                                      | • Academics                                                                   |
|                                      | • Researchers                                                                 |
| Government and regulatory agencies    | • State and Territory Governments                                           |
|                                      | • Australian Government Department of Health                                 |
|                                      | • Australian Government Department of Education                              |
|                                      | • Australian Government Department of Immigration and Border Protection       |
|                                      | • Australian Government Department of Prime minister and Cabinet              |
|                                      | • Office of Best Practice Regulation of the Department of Prime Minister and  |
|                                      |   Cabinet                                                                    |
|                                      | • Australian Health Practitioner Regulation Agency                            |
|                                      | • Nursing and Midwifery Board of Australia                                  |
|                                      | • Health practitioner regulation agencies                                    |
| The community and consumer representatives | • Consumer Health Forum                                                    |
|                                      | • Maternity Coalition                                                        |
| Industry                             | • Health care providers                                                      |
|                                      | • Australian Private Hospital Association                                    |
| Peak bodies and professional associations | • Australian College of Nursing                                             |
|                                      | • Australian College of Midwives                                             |
|                                      | • Australian College of Nurse Practitioners                                 |
|                                      | • Coalition of National Nursing & Midwifery Organisations                    |
|                                      | • Australian Nursing and Midwifery Federation                                 |
|                                      | • Congress of Aboriginal and Torres Strait Islander Nurses and Midwives      |
References


2. ANMAC 2016, Stakeholder Engagement Study– Results from an online survey with ANMAC stakeholders used to develop the ANMAC Stakeholder Engagement Framework, PowerPoint presentation, ANMAC, Canberra.


